

**Date: 18 December 2013**

**Item 5: External Audit Plan TfL, TTL and Subsidiaries – Year  
Ending 31 March 2014**

---

**This paper will be considered in public**

**1 Summary**

- 1.1 To present to the Audit and Assurance Committee KPMG's plan for the audit of the financial statements of Transport for London, Transport Trading Limited (TTL) and its subsidiaries for the year ending 31 March 2014.

**2 Recommendation**

- 2.1 **The Committee is recommended to note this report.**

**3 Background**

- 3.1 The Plan has been developed by the Appointed Auditor, KPMG, and sets out the work that they propose to undertake in the 2013/14 financial year. The Plan sets out the audit strategy and approach for the audit of the financial statements and also encompasses work relating to Value for Money.
- 3.2 Recent changes under section 479A of the Companies Act 2006 enable certain UK subsidiaries to claim exemption from audit. The exemption is conditional on the parent undertaking giving a guarantee to its subsidiary in respect of all liabilities of that subsidiary outstanding at the balance sheet date.
- 3.3 As outlined in a separate paper, a majority of the subsidiaries of the TfL Group propose applying for such an exemption. For the year ended 31 March 2014 the Audit Plan has therefore been prepared on the assumption that the only trading entities requiring an audit to the materiality of the subsidiary's own financial statements are TTL, Crossrail Limited and Victoria Coach Station Limited. In addition the Audit Plan assumes that audited consolidated financial statements for the TTL Group will continue to be required. The Museum companies and London Transport Insurance (Guernsey) Ltd (LTIG) will continue to require audited financial statements but are covered by separate local audit plans.
- 3.4 The proposed total fee for the audit of the TfL Group for the year ending 31 March 2014 is £1,291k. This represents a reduction of £184k (12.5 per cent) compared with that for the previous year.
- 3.5 The fee for TfL Corporation and Group is largely unchanged from the previous year with the reduction coming in relation to TTL.

- 3.6 There is a net reduction in the fee proposed for TTL Group as a result of changes to the scope of the audit following the Companies Act changes. The proposed fee was issued in early December and has yet to be discussed with management.

**List of appendices to this report:**

Financial Statements Audit Plan 2013-14 from KPMG

**List of Background Papers:**

None

Contact Officer: David Goldstone, Chief Finance Officer  
Number: 020 7126 4871  
Email: [DavidGoldstone@tfl.gov.uk](mailto:DavidGoldstone@tfl.gov.uk)



*cutting through complexity™*

# Transport for London

External Audit Plan 2013-14

December 2013

The contacts at KPMG in connection with this report are:

**Robert Brent**  
Partner  
KPMG LLP (UK)  
Tel: +44 (0)20 7311 4736  
[robert.brent@kpmg.co.uk](mailto:robert.brent@kpmg.co.uk)

**Ian Griffiths**  
Partner  
KPMG LLP (UK)  
Tel: +44 (0)20 7311 6379  
[ian.griffiths@kpmg.co.uk](mailto:ian.griffiths@kpmg.co.uk)

**Rebecca Pett**  
Senior Manager  
KPMG LLP (UK)  
Tel: +44 (0)20 7311 4031  
[rebecca.pett@kpmg.co.uk](mailto:rebecca.pett@kpmg.co.uk)

**Malcolm Footer**  
Senior Manager  
KPMG LLP (UK)  
Tel: +44 (0)20 7311 4622  
[malcolm.footer@kpmg.co.uk](mailto:malcolm.footer@kpmg.co.uk)

	<b>Page</b>
<b>Summary and Scope</b>	3
<b>Key audit team and specialists</b>	4
<b>Audit overview</b>	5
<b>Materiality and reporting of audit differences</b>	8
<b>Financial statement audit risks</b>	9
<b>Other areas of audit focus</b>	12
<b>Independence confirmation</b>	14
<b>Audit fees</b>	15
<b>Audit timeline and deliverables</b>	16
<b>Appendices</b>	
1. Meeting your expectations	
2. Balance of internal controls and substantive testing	
3. Independence and objectivity requirements	
4. Consideration of Fraud	
5. Audit Quality	

This report is addressed to Transport for London and has been prepared for the sole use of the Transport for London Group (TfL) and the Transport Trading Limited Group (TTL). We take no responsibility to any member of staff acting in their individual capacities, or to third parties. The Audit Commission has issued a document entitled Statement of Responsibilities of Auditors and Audited Bodies. This summarises where the responsibilities of auditors begin and end and what is expected from the audited body. We draw your attention to this document.

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Robert Brent, who is the engagement Partner to TfL, telephone 0207 311 4736, email [robert.brent@kpmg.co.uk](mailto:robert.brent@kpmg.co.uk) who will try to resolve your complaint. If you are dissatisfied with your response please contact Trevor Rees on 0161 236 4000, email [trevor.rees@kpmg.co.uk](mailto:trevor.rees@kpmg.co.uk), who is the national contact partner for all of KPMG's work with the Audit Commission. After this, if you are still dissatisfied with how your complaint has been handled you can access the Audit Commission's complaints procedure. Put your complaint in writing to the Complaints Investigation Officer, Westward House, Lime Kiln Close, Stoke Gifford, Bristol, BS34 8SR or by e mail to: [complaints@audit-commission.gov.uk](mailto:complaints@audit-commission.gov.uk). Their telephone number is 0844 798 3131, textphone (minicom) 020 7630 0421

**This document describes how we shall deliver our audit work for the relevant entities for the year ending 31 March 2014**

**The scope of work for the TfL and TTL Group accounts is fundamentally unchanged from the prior year**

**There is however a significant change in scope proposed for the subsidiaries. In summary for most subsidiaries there will no longer be an audit opinion issued on the statutory accounts and accordingly the audit work performed will be less than in prior years. Where required audit work will still be performed on certain subsidiaries to support the Group opinions**

- The TfL Group and Corporation audits are part of the Audit Commission's framework contract. Our statutory responsibilities and powers are set out in the Audit Commission Act 1998, the Local Government Act 1999 and the Audit Commission's Code of Audit Practice (the Code).
- We are required to satisfy ourselves that the accounts of the TfL and TTL Groups comply with statutory requirements (including the CIPFA IFRS-based Code of Practice on Local Authority Accounting for TfL) and that proper practices have been observed in compiling them. We are required to provide audit opinions on the consolidated financial statements of TfL and TTL as well as certain of its subsidiaries
- We are also required to satisfy ourselves that your Annual Governance Statement (AGS) is consistent with our understanding of your operations. Our review of the work of internal audit and consideration of your risk management and governance arrangements are key to this opinion.
- In addition to TfL's financial statements, we are also required to audit and provide an opinion on the Whole of Government Accounts consolidation pack (WGA).
- We are also the auditors of the TTL Group companies, although this appointment falls outside of the remit of the Audit Commission. We set our proposed scope of work for these entities overleaf.
- Set out below is a high level outline of our proposed work and outputs. Further detail is provided in later sections.

### Proposed work and output

#### Financial statements and Annual Governance Statement

- Our work will encompass:
  - a review of the controls over the completion of the accounts;
  - a detailed audit of the TfL and TTL Group , Victoria Coach Station and Crossrail financial statements and associated disclosure notes;
  - a review of your Annual Governance Statement (AGS) to confirm that it is in line with our understanding of the business; and
  - for the TfL and TTL Group Accounts, a review of the consolidation process and testing of journals relating to consolidation adjustments.
- The findings of this work supports the audit opinion that we issue on your financial statements.

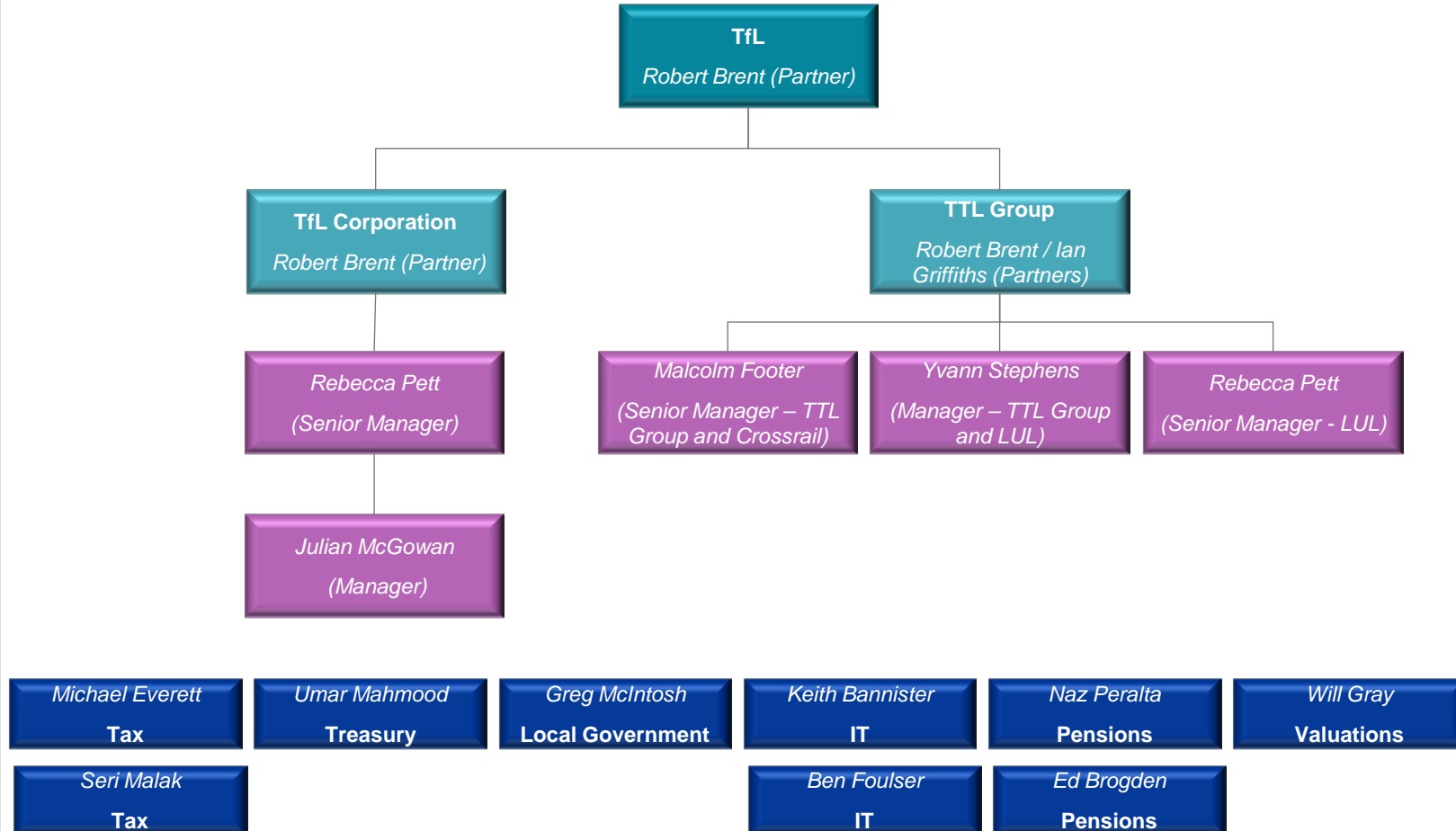
#### Value for Money

- Our work in this area shall focus on the same two areas as last year:
  - whether there are proper arrangements in place for securing financial resilience; and
  - whether there are proper arrangements for ensuring TfL secures economy, efficiency and effectiveness.

- The audit planning process and risk assessment is an on-going process and the assessment in this plan will be kept under review and updated if necessary. The remainder of this document provides details of our risk assessment, proposed work and fees for our work on the financial statements audit.

# Key audit team and specialists

Your core team is set out here



**TfL propose this year to use the audit exemption that removes the requirement for audit opinions to be issued on subsidiary statutory accounts**

**This reduces the level of audit testing that will be performed on many of the subsidiary entities**

**Audit testing will still be performed on major projects, claims and project accruals to support the TfL and TTL Group audit opinions**

**While statutory accounts are still required to be prepared and filed there will be no audit review on these accounts, and management will need to ensure that internal review processes are in place**

**\* Dormant companies**

## Subsidiary audit scope

- This year TfL is proposing taking the audit exemption for all of the TTL subsidiary entities (with the exception of Crossrail Ltd, Victoria Coach Station Ltd, LTIG Ltd and London Transport Museum companies) as set out in section 479A of the Companies Act 2006.
- This requires a parent company (in this case TTL) to issue and file a guarantee with Companies House whereby the parent becomes the guarantor of each and every liability of the subsidiary existing at that year-end until it is satisfied in full. This covers liabilities recognised at the balance sheet date, and also “all outstanding liabilities” so would also include future lease or pension liabilities and will include contingent and prospective liabilities, since these are a variety of liability.
- There is no exemption from preparing and filing the subsidiary accounts; the key change will be that there will be no audit opinion issued on the subsidiary accounts where the exemption is applied. In the prior year we carried out full audits to local materiality for each of the subsidiary entities and provided audit opinions on each set of financial statements.
- For those entities not requiring a statutory audit we will now apply group materiality to these entities and as such the scale of our detailed testing will reduce and for some entities we will not carry out any audit work at all on the statutory accounts. We shall still audit the major projects and the coverage over expenditure, claims and accruals remains unchanged. However the level of testing over smaller accounts within subsidiary entities (eg inventory, prepayments, etc) will be substantially reduced.
- We have set out the level of detailed testing we will carry out over each entity in the table below.
- We shall only review the financial statements of the entities requiring a statutory audit opinion. We shall still cover the general controls that operate across all entities including the key controls at the financial shared service centre.
- This is our current expected scope any changes will be notified to you once we have full knowledge of the activities in each company.

Statutory Audit required to local materiality – no change in scope from the prior year	Entity a critical component (significant work will be carried out approx 90% of the work carried out in the prior year)	Entity a major component (some work to be carried out approx 50% of the work carried out in the prior year)	No work required and no audit work shall be performed on the statutory accounts
<ul style="list-style-type: none"> <li>■ TfL Group</li> <li>■ TfL Corporation</li> <li>■ TTL Group</li> <li>■ Crossrail Ltd</li> <li>■ Victoria Coach Station Ltd</li> <li>■ LTIG</li> <li>■ London Transport Museum Ltd</li> <li>■ London Transport Museum (Trading) Ltd</li> </ul>	<ul style="list-style-type: none"> <li>■ London Underground Ltd</li> <li>■ London Bus Services Ltd</li> <li>■ LUL Nominee BCV Ltd</li> <li>■ LUL Nominee SSL Ltd</li> <li>■ Tube Lines Ltd</li> </ul>	<ul style="list-style-type: none"> <li>■ Rail for London Ltd</li> <li>■ Docklands Light Railway Ltd</li> <li>■ Tramtrack Croydon Ltd</li> <li>■ Transport for London Finance Ltd</li> <li>■ Tube Lines (Finance) plc</li> </ul>	<ul style="list-style-type: none"> <li>■ City Airport Rail Enterprises plc</li> <li>■ Woolwich Arsenal Rail Enterprises Ltd</li> <li>■ City Airport Rail Enterprises (Holdings) Ltd*</li> <li>■ Woolwich Arsenal Rail Enterprises (Holdings) Ltd*</li> <li>■ London Buses Ltd</li> <li>■ London River Services Ltd</li> <li>■ Tube Lines (Holdings) Ltd*</li> </ul>



**We reported on specific control findings at the June Audit and Assurance Committee meeting, and the actions management had put in place in response at the October meeting**

**We have met with management to understand the progress made as part of our planning cycle and shall follow up as part of our year end audit testing**

### Controls testing

- We reported at the 19<sup>th</sup> June 2013 Audit and Assurance Committee the key control findings, and followed up at the 1<sup>st</sup> October 2013 meeting with the proposed actions by management. We have met with the action owners as part of our audit planning, and understand the process improvements being deployed. In each case the proposed action should address the control observation and lead to a more robust control environment, although as the control environment will not have been in place for the full year we will be unable to place reliance on it for the purposes of our audit testing. We shall follow up progress as part of our year end audit work.

### Our Audit Process

- We have summarised the four key stages of our financial statements audit process on the next page. As part of our audit process, we will work closely with the finance team to understand and continually improve the accounts production process. We will issue a 'prepared by client' list for each material entity as well as for the Group. This will include a detailed schedule of information requests, tailored to you, to support the financial statements.

### Fraud awareness and prevention

- Our audit procedures also include an assessment of your arrangements to deliver your responsibilities to prevent and detect fraud. The auditing standard for fraud, ISA240 (revised), responds to the increased sensitivity to fraud and the importance given to auditors' work on fraud. TfL has a dedicated anti-fraud team and we meet them twice annually to receive an update on activities.
- TfL also participates in the National Fraud Initiative, which is the Audit Commission's computerised data matching exercise designed to detect fraud perpetrated against public bodies. During our audit we will review TfL's progress and actions in following up the matches identified. We use KPMG forensic specialists to perform data analytics on journals posted across the group. This identifies trends and highlights any unusual transactions for further investigation.
- The responsibilities of management and the arrangements with regard to fraud prevention and detection are set out in more detail in the appendices.

### Whole of Government Accounts (WGA)

- KPMG are required to review and report on your WGA consolidation pack in accordance with the approach agreed with HM Treasury and the National Audit Office. We will carry out part of this work at the same time as our final accounts work and will complete this work ahead of the deadline of October 2014.

### Liaising with Internal Audit

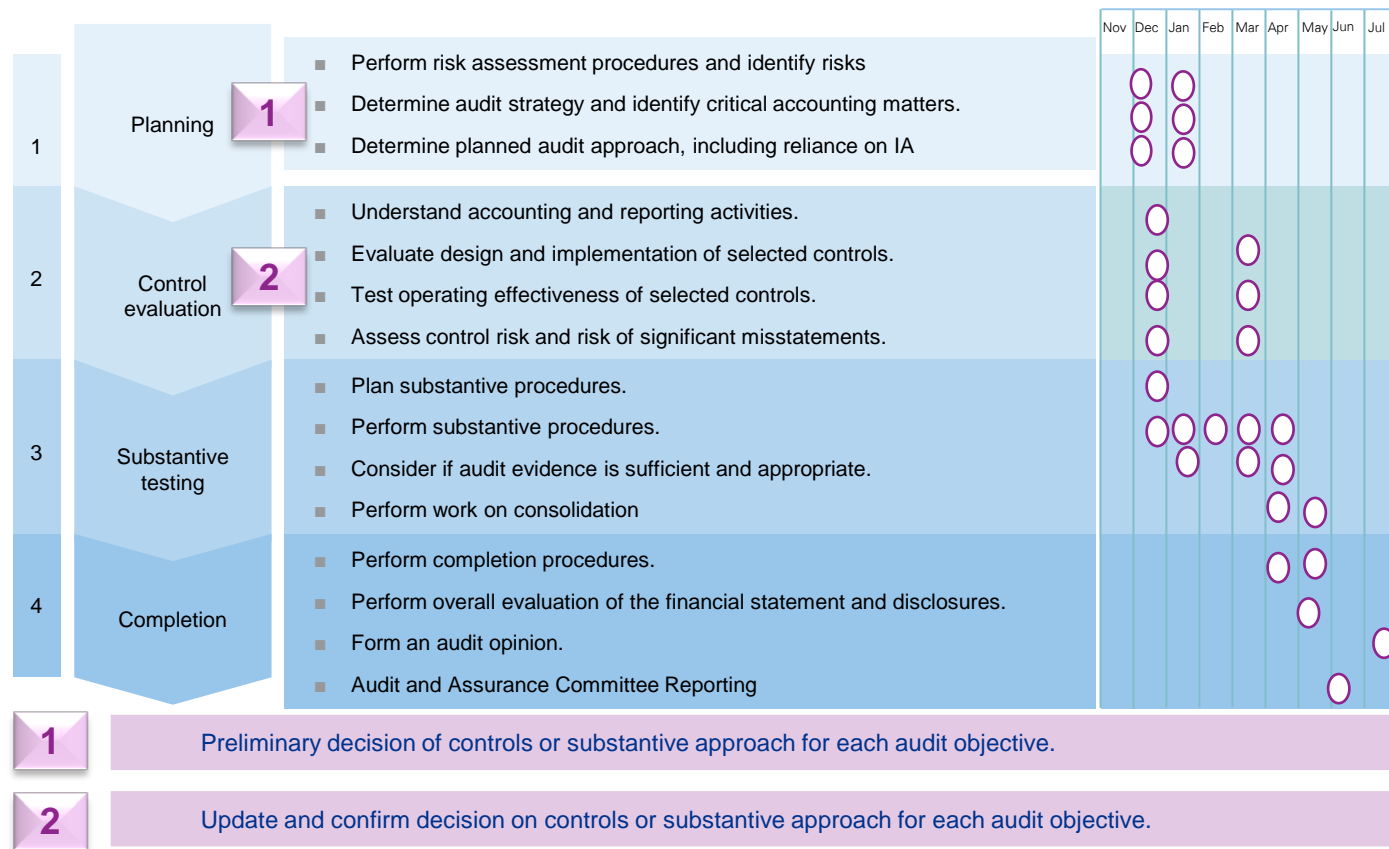
- We have a strong working relationship with Internal Audit and we will continue to work closely with them to maximise the effectiveness of their work on core financial systems and governance at TfL. We receive the annual Internal Audit plan and review this to ascertain where specific reviews can assist us in our controls work. In addition we also use these reports to inform our understanding of the entity and its wider control environment. Specifically, the Internal Audit function's work on anti-fraud informs our own fraud assessments.
- We have met with internal audit as part of our audit planning and have established quarterly meetings so we can keep up to date with work throughout the year. We will use the work to inform us of issues as they arise so we can adapt our own work and where timings and scope allow will seek to place reliance on their work where it is efficient to do so.

## Audit overview (cont.)

We undertake our work on your financial statements and Annual Governance Statement in four key stages

Our work results in our audit opinion on your financial statements

- We set out below a high level overview of our methodology.



We have considered the appropriate level at which to report audit differences for discussion with the Audit and Assurance Committee

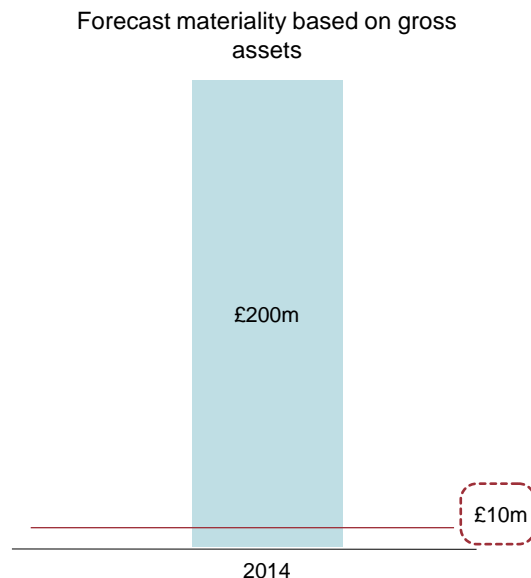
We shall use this slide as the basis of the explanation in our report of how we applied the concept of materiality in planning and performing the audit

## Materiality

Generally Accepted Auditing Standards (GAAS) require that we plan our audit to determine with reasonable confidence whether or not the financial statements being reported on are free from material misstatement.

An omission or misstatement is regarded as material if it would reasonably influence the user of financial statements. This therefore involves an assessment of the qualitative and quantitative nature of omissions and misstatements.

Generally, we would not consider difference in opinion in respect of areas of judgment to represent 'misstatements' unless the application of that judgment results in a financial amount falling outside of a range which we consider to be acceptable.



Note: (a) Materiality will be lower for standalone subsidiary audits.

Materiality for the Group has been set at £200million (2013:£200 million) which is 0.7% of gross assets .

We design our procedures to detect errors at a lower level of precision, set at £150 million , and we have some flexibility to adjust this level downwards.

## Reporting to the Audit and Assurance Committee

Whilst our audit procedures are designed to identify misstatements which are material to our opinion on the financial statements as a whole, we nevertheless report to the Audit and Assurance Committee any misstatements of lesser amounts to the extent that these are identified by our audit work.

Under ISA 260, we are obliged to report omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA 260 defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.

ISA 450 requires us to request that uncorrected misstatements are correct ed.

In the context of TfL we propose that an individual difference could normally be considered to be clearly trivial if it is less than £10million.

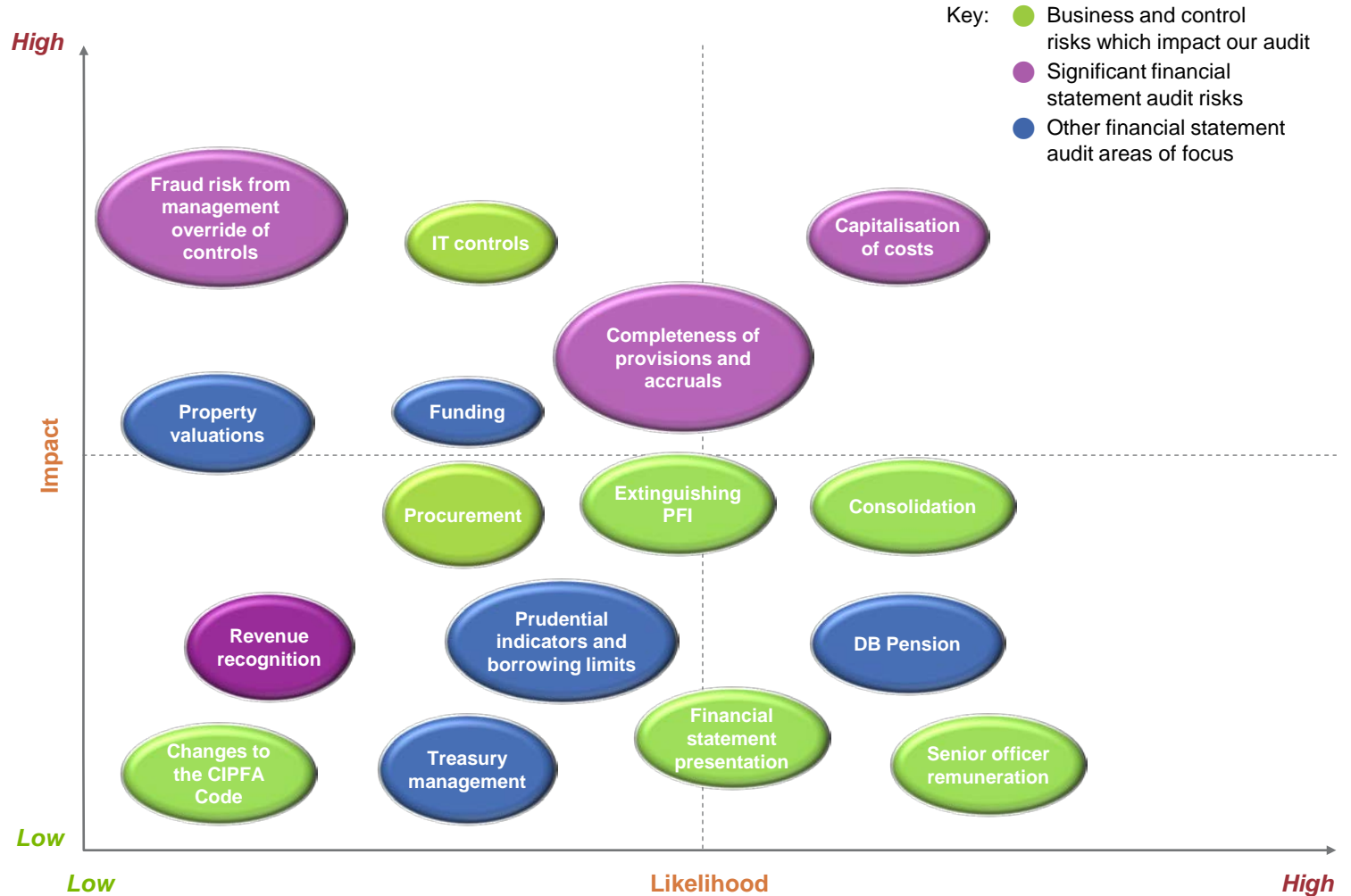
If management have corrected material misstatements identified during the course of the audit, we will consider whether those corrections should be communicated to the Audit and Assurance Committee to assist it in fulfilling its governance responsibilities.

- We propose to report all individual unadjusted differences greater than £150 million to the Audit and Assurance Committee.
- We propose to report in aggregate all smaller errors between £10 million and £150 million.
- We will also have regard to other errors below this amount if evidence of systematic error or if material by nature.

Our risk assessment draws upon our historic knowledge of the business, the industry and the wider economic environment in which TfL operates

We also use our regular meetings with senior management to update our understanding and take input from local audit teams and internal audit reports

This and the following slides will form the basis of the description of the assessed risks of material misstatement having the greatest effect on our audit and the work of the audit team that we are required to include in our auditor's opinion



Note: the size of the bubbles does not have any significance

For each significant financial statement risk we have outlined the impact on our audit plan

We will provide an update to the Audit and Assurance Committee on these risk issues as part of our Report to those charged with Governance in June 2014

Significant risks	Why	Our audit approach
<b>Capitalisation of costs</b>	<p>On the majority of projects undertaken within TfL and TTL a judgment needs to be made concerning the split of costs between capital and operating expenditure. In many cases, projects will involve a mix of repairs and maintenance (operating expenditure) and replacement (capital expenditure). Where costs are capitalised the economic useful lives of the asset needs to be determined which involves further judgment.</p> <p>In addition, given the current economic environment there is an increased risk of projects being terminated or suspended, which increases the risk of potential write-offs of assets. The treatment of costs associated with such projects will need to be carefully considered.</p>	<p>We will review the split of capital and revenue for new additions and understand how useful lives are determined and monitored. We will also discuss significant aborted projects with management and determine how any associated costs have been accounted for. This will include a review of any project re-profiling. We will test year end accruals for completeness and accuracy.</p>
<b>Completeness of provisions and accruals</b>	<p>TfL is subject to claims from contractors in respect of projects and contracts, as well as disputes in the ordinary course of business (for example, on compulsory purchases).</p> <p>The assessment of the amount to be provided in respect of such claims is a highly subjective matter and could significantly impact the financial position of individual Companies and the Group</p>	<p>Where we are aware of claims we will meet with management to discuss and fully understand the nature of the claims and how any provision has been calculated, including reviewing the assumptions underpinning this judgment as well as a review of any supporting documentation.</p> <p>We will also meet with the Director of Legal to determine whether any other claims have been received and review the treatment of these claims.</p> <p>We will also review the Board minutes to identify any potential claims which have not been provided for.</p>

We highlight significant risks that ISAs require us to raise

We have outlined the impact on our audit plan

We will provide an update to the Audit and Assurance Committee on these risk issues as part of our Report to those charged with Governance in June 2014

Significant risks that ISAs require us to raise in all cases	Why	Our audit approach
<b>Fraud risk from revenue recognition</b>	<p>Professional standards require us to make a rebuttable presumption that the fraud risk from revenue recognition is a significant risk.</p> <p>However, most of TfL is a cash based business, therefore fraud risk from revenue recognition is not regarded as significant in this area.</p>	<p>Although we have rebutted the presumed risk of fraud from revenue recognition, we will remain alert to indications of fraud during the course of the audit, and to respond accordingly.</p>
<b>Fraud risk from management override of controls</b>	<p>Professional standards require us to communicate the fraud risk from management override of controls as significant because management is typically in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.</p> <p>We have not identified any specific additional risks of management override relating to this audit.</p>	<p>Our audit methodology incorporates the risk of management override as a default significant risk.</p> <p>In line with our methodology, both group and component auditors carry out appropriate controls testing and substantive procedures, including over journal entries, accounting estimates and significant transactions that are outside the component's normal course of business, or are otherwise unusual.</p>

We set out here other areas of audit focus

We have outlined the impact on our audit plan

We will provide an update to the Audit and Assurance Committee on these risk issues as part of our Report to those charged with Governance in June 2014

Other areas of audit focus	Why	Our audit approach
<p><b>Prudential Indicators</b></p>	<p>Under the Local Government Act 2003 the Mayor must determine and keep under review how much money TfL and the other functional bodies can afford to borrow. TfL may not borrow money if doing so would result in a breach of this limit.</p> <p>TfL has voluntarily developed a set of specific local indicators, referred to as voluntary or discretionary indicators, calculated on the basis of the Group accounts.</p>	<p>We shall:</p> <ul style="list-style-type: none"> <li>■ review TfL's performance against these prudential indicators as part of our audit. As part of our assessment of going concern we will review the forecast position for the 12 month period from the date of signing the accounts, in order to assure ourselves that the indicators will not be breached;</li> <li>■ review the methodology followed in calculating the indicators;</li> <li>■ re-perform the calculations in the papers to the Finance and Policy Committee; and</li> <li>■ agree the calculations on prudential indicators through to the Business Plan.</li> </ul>
<p><b>Grants and Funding</b></p>	<p>TfL currently receives the majority of its funding through the Transport Grant from the DfT. The specific amounts are agreed as part of each spending review. The amounts set out in the funding agreement are then used as a basis for TfL's financial plans, including the Investment Programme.</p> <p>The Crossrail project is funded through a variety of mechanisms, the significant elements of which are passed through the DfT and through TfL. Of the £14.8 billion funding required over the life of the project some £7.1 billion will be provided by TfL through a variety of sources.</p> <p>There are a number of conditions attached to both the government funding (mainly associated to the delivery of the TfL Business Plan and Investment Programme) and the Crossrail project funding which must be met to ensure this funding is continued.</p>	<p>Throughout our audit, and up until the date of signing, we will:</p> <ul style="list-style-type: none"> <li>■ review the conditions attached to the funding and assessed TfL's actual and forecast compliance with them;</li> <li>■ review correspondences with agencies such as the GLA and the DfT to understand the arrangements for future years, and ensured TfL's financial plans had taken the changes in arrangements into account ;</li> <li>■ hold discussions with project/business accountants on all significant projects and corroborated that through discussions with senior management to identify any issues; and</li> <li>■ agree grants awarded to TfL to source documentation.</li> </ul>

## Other areas of audit focus (cont.)

We set out here some other areas of audit focus

We have outlined the impact on our audit plan

We will provide an update to the Audit and Assurance Committee on these risk issues as part of our Report to those charged with Governance in June 2014

Other areas of audit focus	Why	Our audit approach
<b>Property valuations and process controls over transactions</b>	<p>TfL has a significant property portfolio subject to valuation, part of which is done internally.</p> <p>The classification between investment properties and infrastructure under IFRS is judgmental.</p> <p>We have noted control deficiencies over completeness and documentation in prior years.</p>	<p>We shall:</p> <ul style="list-style-type: none"> <li>■ use our valuation specialists to independently challenge management's assumptions;</li> <li>■ hold discussions with DTZ and Cushman &amp; Wakefield along with the TfL Property team;</li> <li>■ perform walkthroughs over property additions and disposals and subsequent recording in SAP; and</li> <li>■ substantively test documentation and audit trail over property additions and disposals including review of lease contracts and accounting thereof.</li> </ul>
<b>Treasury</b>	<p>Outstanding derivative contracts need to be tested for hedge effectiveness in line with IFRS guidance.</p> <p>There are extensive disclosures in group and subsidiary accounts.</p>	<p>We shall:</p> <ul style="list-style-type: none"> <li>■ review the results of both prospective and retrospective hedge effectiveness test on outstanding contracts;</li> <li>■ challenge management's assessment that hedged forecasted borrowings are still highly probable;</li> <li>■ review Treasury Board Policy and meeting minutes of the Finance and Policy Committee; and</li> <li>■ review key IAS 39 accounting policies and IFRS 7 disclosures within the Group Accounts.</li> </ul>
<b>Defined benefit pension</b>	<p>There is a significant pension deficit on group balance sheet.</p> <p>The valuation subject to complex actuarial assumptions.</p>	<p>We shall:</p> <ul style="list-style-type: none"> <li>■ involve our actuarial specialists to independently challenge management's assumptions and hold discussions with Punter Southall;</li> <li>■ review the appropriateness of the IAS 19 valuation methodology; and</li> <li>■ agree underlying data sent to actuaries and agree asset values to underlying investment managers statements .</li> </ul>



**Our independence and objectivity responsibilities under the Code are summarised in Appendix 3**

**We confirm our audit team's independence and objectivity is not impaired**

### Independence and objectivity confirmation

- Professional standards require auditors to communicate to those charged with governance, at least annually, all relationships that may bear on the firm's independence and the objectivity of the audit Engagement Partner and audit staff. In this regard we refer you to our six monthly reports on all services provided to the TfL Group. The standards also place requirements on auditors in relation to integrity, objectivity and independence.
- International Standard on Auditing (UK&I) 260 defines 'those charged with governance' as 'those persons entrusted with the supervision, control and direction of an entity'. In your case this is the Audit and Assurance Committee.
- KPMG LLP is committed to being and being seen to be independent. APB Ethical Standard 1 Integrity, Objectivity and Independence requires us to communicate to you in writing all significant facts and matters, including those related to the provision of non-audit services and the safeguards put in place, in our professional judgment, may reasonably be thought to bear on KPMG LLP's independence and the objectivity of the Engagement Lead and the audit team.

### Confirmation statement

- We confirm that as of 18 December 2013 in our professional judgment, KPMG LLP is independent within the meaning of regulatory and professional requirements and the objectivity of the Appointed Auditor, and the objectivity of the audit team, is not impaired.

## Our Audit fees – TfL and TTL

We set out here our proposed audit fees for the TTL group of entities, and TfL Corporation and Group

The audit exemption removes the need for audit work to be performed on the individual statutory accounts for the majority of the subsidiaries

Audit work is still required on key financial statement balances, but at a level of materiality to support the TfL Group opinion vs the lower materiality levels applied in prior years on the subsidiary statutory audits

This reduction in audit effort is reflected in a significant fee reduction

- Set out below is our proposed fee for 2013-2014 covering the Corporation and the TTL group

£'000					
Audit fee	2009 – 2010	2010- 2011	2011-2012	2012-2013	2013-2014
Total for TfL Corporation and Group *	384	360	350	226	223
Total for TTL Group	1,374	1,194	1,235	1,249	1,068
<b>Total for TfL (excluding the Museum and LTIG)</b>	<b>1,758</b>	<b>1,554</b>	<b>1,585</b>	<b>1,475</b>	<b>1,291</b>

- The fee for the TfL Corporation for 2012/2013 includes the agreed overrun of £18k as reported at the October 2013 Audit and Assurance Committee meeting
- \*The Audit Commission has set the scale fee for 2013-14 at £207,900. We have requested a variation to this fee to cover additional work required on IAS19 Employee Benefits, Whole of Government Accounts and the review of the new group accounting consolidation model, and are awaiting approval of this from the Audit Commission.

£'000						
	2013 fee	Reduction	Fee reduction	Inflation	Proposed 2014 fee	Comments
<b>TfL Corporation and group</b>	<b>226</b>	<b>-%</b>	<b>-</b>	<b>-</b>	<b>223</b>	This fee is set by the Audit Commission
Subsidiaries with no change	209	-%	-	6	215	This covers the TTL consolidation, Crossrail, VCS and the Museum where no scope changes are proposed under the audit exemption
Subsidiaries with limited change in scope	845	9%	(76)	23	792	For these entities the scope of work required is similar to the prior year concerning the key financial statement captions and transactions (eg project reviews, fixed assets, etc). However no work is required on the statutory accounts and accordingly a fee reduction at 9% is proposed.
Subsidiaries with significantly reduced audit effort	119	50%	(60)	2	61	For these entities the audit effort is substantially reduced as we can apply group materiality and no statutory accounts audit work is required
Subsidiaries where no audit work is required on the statutory accounts	76	100%	(76)	-	-	No statutory accounts audit work is required and the associated fees are therefore removed. The general controls within the financial shared service centre will be tested and are relevant for these entities.
<b>Proposed TTL fees</b>	<b>1,249</b>		<b>(212)</b>	<b>31</b>	<b>1,068</b>	

## Audit timeline and deliverables

We will discuss and agree each report with management prior to publication

Deliverable	Purpose	Timing
<b>Planning</b>		
<b>Audit plan</b>	<ul style="list-style-type: none"> <li>■ Outline audit approach.</li> <li>■ Identify areas of audit focus and planned procedures.</li> <li>■ Confirm plan with Audit and Assurance Committee.</li> </ul>	December 2013
<b>Final Audit</b>		
<b>Report to those charged with governance (ISA 260)</b>	<ul style="list-style-type: none"> <li>■ Auditor's report on financial statements.</li> <li>■ Auditor's report on TfL's value for money.</li> <li>■ Detail the resolution of key audit issues.</li> <li>■ Communication of adjusted and unadjusted audit differences.</li> <li>■ Performance improvement recommendations identified during our audit.</li> </ul>	June 2014
<b>Opinion on financial statements</b>	<ul style="list-style-type: none"> <li>■ Financial Statements opinion.</li> </ul>	July 2014
<b>Value for Money</b>		
<b>Opinion on economy, efficiency and effectiveness</b>	<ul style="list-style-type: none"> <li>■ Value for Money conclusion.</li> </ul>	July 2014
<b>Annual Audit Letter</b>		
<b>Annual Audit Letter</b>	<ul style="list-style-type: none"> <li>■ High level summary of work carried out.</li> </ul>	September 2014

# Appendices

We have summarised how we plan to meet your expectations.

### How we will conduct ourselves

#### *Communications*

- We will be proactive in developing relationships with your staff where our audit work requires their input.
- We will ensure that telephone calls, letters and emails are answered within a reasonable timeframe.
- We will ensure that all recommendations, and in particular those relating to our performance management work, are included within our Annual Audit Letter only after having been agreed with relevant Officers.
- Robert Brent will attend all Audit and Assurance Committee meetings and ensure that other relevant KPMG staff are invited as appropriate.

#### *Working together*

- We will ensure that the Chief Finance Officer, Head of Group Financial Accounting and other key members of staff are kept informed of the progress of our audit work throughout the year.
- We will liaise with staff at all levels of the Group to ensure that our work is appropriately planned and completed and where recommendations are made these are agreed with the responsible officer.

#### *Cooperating with TfL*

- We will continue to coordinate our work with that of internal audit and ensure that we provide appropriate proactive commentary to the finance function on issues that affect TfL's accounts.
- We will respond promptly to requests for comment on aspects of the TfL's operations, where appropriate.

### Our expectations of your support

#### *Audit Plan*

- Brief our staff on key issues affecting TfL.
- Review and agree the draft plan.

#### *Interim Audit*

- Ensure that key officers are available for the duration of our audit.
- Respond to and agree our draft reports in good time.

#### *Accounts Audit*

- Ensure that a full draft of the account packs are available on the agreed start date of our audit, and that only agreed adjustments are put into the accounts following receipt of this draft.
- Produce the documents listed within our prepared by client request by the agreed start date of our audit.
- Ensure that the mandatory content of the Annual Report is available at the agreed time of our final account audit.

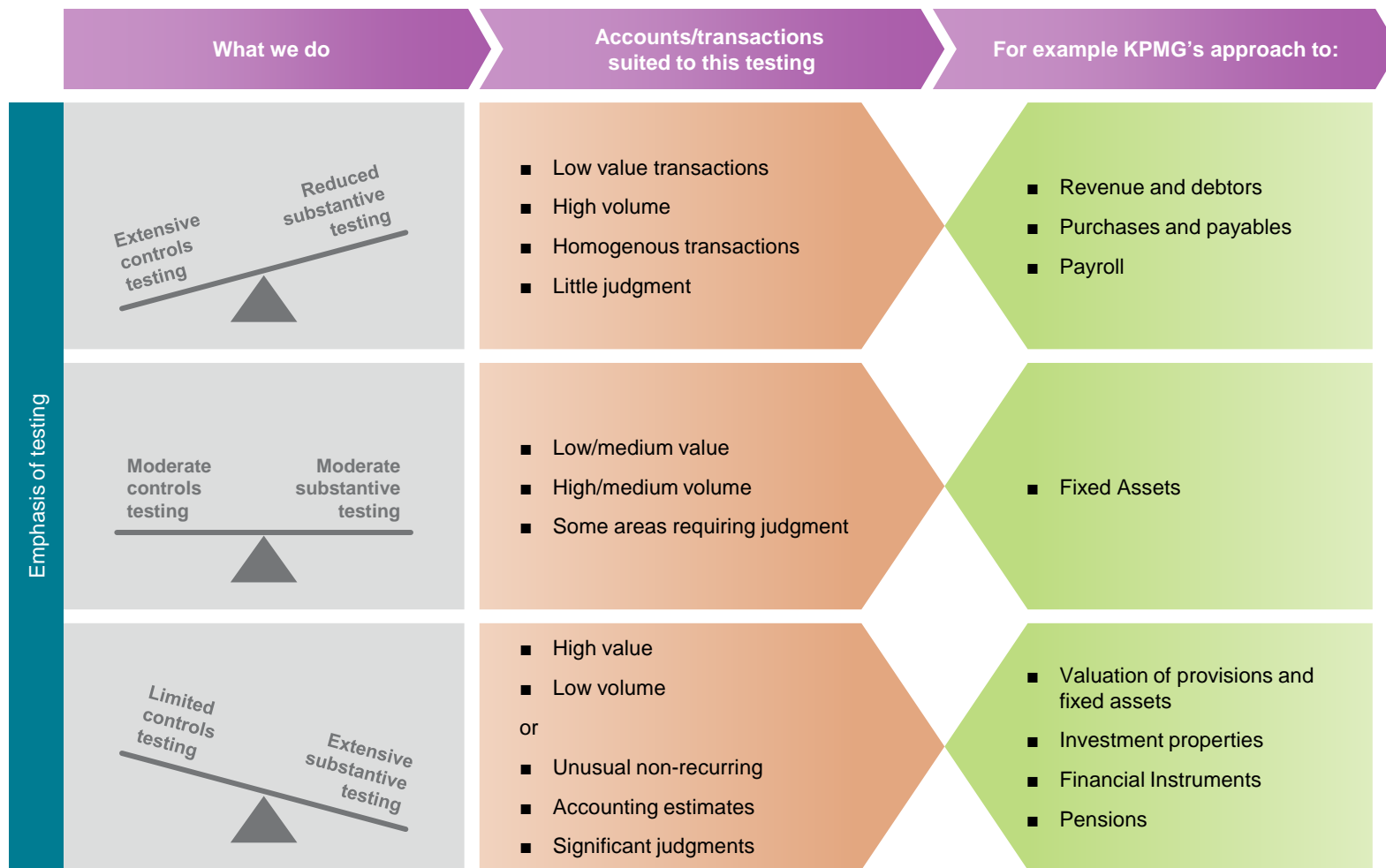
#### *Annual Audit Letter*

- Discuss and agree our draft Annual Audit Letter in good time for the Audit and Assurance Committee.
- Ensure that all action plans are agreed and followed up in due course.

#### *Other work*

- Agree a key contact as a focal point for the study or work.
- Discuss and review our findings so that action plans can be fully completed and implemented.

This appendix illustrates how we determine the most effective balance of internal controls and substantive audit testing



Note: Assuming controls are found to operate as designed.

This appendix summarises the auditor's responsibilities regarding independence and objectivity

### Independence and objectivity

- Auditors are required by the Code to:
  - carry out their work with independence and objectivity;
  - exercise their professional judgment and act independently of both the Commission and the audited body;
  - maintain an objective attitude at all times and not act in any way that might give rise to, or be perceived to give rise to, a conflict of interest; and
  - resist any improper attempt to influence their judgment in the conduct of the audit.
- In addition, the Code specifies that auditors should not carry out work for an audited body that does not relate directly to the discharge of the auditors' functions under the Code. If TfL invites us to carry out risk-based work in a particular area, which cannot otherwise be justified to support our audit conclusions, it will be clearly differentiated as work carried out under section 35 of the Audit Commission Act 1998.
- The Code also states that the Commission issues guidance under its powers to appoint auditors and to determine their terms of appointment. The Standing Guidance for Auditors includes several references to arrangements designed to support and reinforce the requirements relating to independence, which auditors must comply with. These are as follows:
  - any staff involved on Commission work who wish to engage in political activity should obtain prior approval from the Partner;
  - audit staff are expected not to accept appointments as lay school inspectors;
  - firms are expected not to risk damaging working relationships by bidding for work within an audited body's area in direct competition with the body's own staff without having discussed and agreed a local protocol with the body concerned;
  - auditors are expected to comply with the Commission's statements on firms not providing personal financial or tax advice to certain senior individuals at their audited bodies, auditors' conflicts of interest in relation to PFI procurement at audited bodies, and disposal of consultancy practices and auditors' independence;
  - auditors appointed by the Commission should not accept engagements which involve commenting on the performance of other Commission auditors on Commission work without first consulting the Commission;
  - auditors are expected to comply with the Commission's policy for the Engagement Lead to be changed on each audit at least once every five years (subject to agreed transitional arrangements). Audit suppliers are required to obtain the Commission's written approval prior to changing any Engagement Lead in respect of each audited body;
  - audit suppliers are required to obtain the Commission's written approval prior to changing any Engagement Lead in respect of each audited body; and
  - the Commission must be notified of any change of second in command within one month of making the change. Where a new Engagement Lead or second in command has not previously undertaken audits under the Audit Commission Act 1998 or has not previously worked for the audit supplier, the audit supplier is required to provide brief details of the individual's relevant qualifications, skills and experience.

This appendix summarises the changes to KPMG's audit management processes

### Consideration of fraud

- Auditing standards require that we consider the possibility of fraud (in the context of pervasive and specific risks) at all stages of the audit process;
- Our approach to fraud risks in 2013-14 will include a one-on-one discussions with senior management, those charged with Governance, internal audit and your Head of Fraud, and consideration of TfL's process for confirming and reporting instances of fraud.

### Respective responsibilities of management, those charged with governance and audit

- It is the responsibility of management to establish a control environment and maintain policies and procedures to assist in achieving the objective of ensuring, as far as possible, the orderly and efficient conduct of the entity's business.
- It is the responsibility of those charged with governance to ensure, through oversight of management, the integrity of an entity's accounting and financial reporting systems and that appropriate controls are in place, including those for monitoring risk, financial control and compliance with the law.
- An audit is designed to provide reasonable assurance that the financial statements, taken as a whole, are free from material misstatement, whether caused by fraud or error. The fact that an audit is carried out may act as a deterrent, but the auditor is not and cannot be held responsible for the prevention of fraud and error under the Auditing Standards.

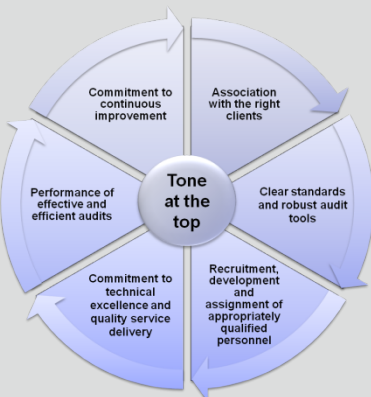
### The Bribery Act

- The Act came into force on the 1 July 2012. The legislation specifically creates a potential new criminal offence on the employer of failing to prevent bribes paid on their behalf. The only defence for an entity is that it 'had in place adequate procedures designed to prevent a person associated with it from undertaking such conduct'. The Ministry of Justice and the Serious Fraud Office have both issued guidance as to what entities need to have in place in order to meet this requirement
- The Act will potentially expose Board members and Senior Management to personal liability and criminal charges if an organisation is found to be in breach of certain key provisions within the Act.
- The Act provides for unlimited fines and prison sentences of up to ten years, or a combination of the two, if a person is convicted of bribery, and employers convicted of bribery are subject to an unlimited fine which must be paid from personal expense.



Audit quality is at the core of everything we do at KPMG and we believe that it is not just about reaching the right opinion, but how we reach that opinion

To ensure that every partner and employee concentrates on the fundamental skills and behaviours required to deliver an appropriate and independent opinion, we have developed our global Audit Quality Framework



Audit Quality Framework	
Seven key drivers of audit quality	Impact on our audit approach
<p><b>Tone at the top</b> Tone at the top is the umbrella that covers all the drivers of audit quality and maximizes our outcomes through a focused and consistent voice.</p>	<ul style="list-style-type: none"> <li>The tone is set at the top through your Engagement Partners. They lead by example with a clearly articulated audit strategy; committing a significant proportion of time throughout the audit and directing and supporting the team.</li> </ul>
<p><b>Association with the right clients</b> One of the keys to managing audit quality is to understand the nature of our clients' business and the issues they face and build a robust audit response to the identified risks.</p>	<ul style="list-style-type: none"> <li>We have set out within this plan the key financial statement risks we have identified as part of our planning. For many of these, such as IT and treasury, we will supplement our core audit team with specialists to ensure we provide a robust audit response.</li> </ul>
<p><b>Clear standards and robust audit tools</b> Professional practice, risk management and quality control are the responsibilities of every KPMG partner and staff member. We expect our people to adhere to the clear standards we set and we provide a range of audit tools to support them in meeting these expectations.</p>	<ul style="list-style-type: none"> <li>We dedicate significant resources to keeping our standards and tools complete and up to date. The global rollout of KPMG's eAudit application has significantly enhanced existing audit functionality. eAudit enables KPMG to deliver a highly effective audit which is compliant with all professional standards.</li> </ul>
<p><b>Recruitment, development and assignment of appropriately qualified personnel</b> One of the key drivers of audit quality is ensuring the assignment of partners and staff members appropriate to TfL's risks and industry.</p>	<ul style="list-style-type: none"> <li>As well as your core audit team we use a variety of specialists all with significant knowledge of TfL to ensure that we are best placed to respond to your risks. Further details are set out on page 4.</li> </ul>
<p><b>Commitment to technical excellence and quality service delivery</b> We ensure that our people bring to you the most up to the minute and accurate technical solutions and together with our specialists are capable of solving the most complex audit issues and delivering valued insights.</p>	<ul style="list-style-type: none"> <li>We promote technical excellence and quality service delivery through training and accreditation, developing business understanding and industry knowledge, investment in technical support, development of specialist networks, and effective consultation processes.</li> </ul>
<p><b>Performance of effective and efficient audits</b> We understand that how an audit is conducted is as important as the final result. Our drivers of audit quality maximize the performance of the engagement team during the conduct of every audit.</p>	<ul style="list-style-type: none"> <li>Our report to those charged with governance summarises our audit findings and sets out our response to your key risks.</li> </ul>
<p><b>Commitment to continuous improvement</b> We focus on ensuring our work continues to meet the needs of participants in the capital markets. To achieve this goal, we employ a broad range of mechanisms to monitor our performance, respond to feedback and understand our opportunities for improvement.</p>	<ul style="list-style-type: none"> <li>We use a number of internal inspection programmes, including reviews of firm wide procedures and a sample of audit engagements.</li> <li>We operate a formal programme to actively solicit feedback from clients on the quality of specific services that we have provided.</li> <li>We also use the feedback received from TfL as part of your review of effectiveness of external audit to improve our audit year on year.</li> </ul>



*cutting through complexity™*

© 2013 KPMG LLP, a UK limited liability partnership is a subsidiary of KPMG Europe LLP and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative, a Swiss entity. All rights reserved.

The KPMG name, logo and 'cutting through complexity' are registered trademarks or trademarks of KPMG International Cooperative (KPMG International).